

C.10. Trash Load Reduction

The Permittees shall demonstrate compliance with Discharge Prohibition A.1, for trash discharges, Discharge Prohibition A.2, and trash-related Receiving Water Limitations through the timely implementation of control measures and other actions to reduce trash loads from municipal separate storm sewer systems in accordance with the requirements of this provision. Flood management agencies are not subject to these trash reduction requirements except for continued implementation of requirements for trash full capture systems and Trash Hot Spot cleanups, as specified in subsections C.10.b.i and C.10.c.

C.10.a. Trash Reduction Requirements

Permittees shall implement trash load reduction control actions in accordance with the following schedule and trash generation area management requirements, including mandatory minimum full trash capture systems, to meet the goal of 100 percent trash load reduction or no adverse impact to receiving waters from trash by July 1, 2022.

- i. **Schedule** – Permittees shall reduce trash discharges from 2009 levels, described below, to receiving waters in accordance with the following schedule:
 - a. 70 percent by July 1, 2017; and
 - b. 80 percent by July 1, 2019.

In addition, Permittees should achieve 60 percent reduction by July 1, 2016. This is not a mandatory deadline; rather, it shall be used as a performance guideline to meet the mandatory July 1, 2017 deadline. Permittees that do not attain the 60 percent performance guideline shall submit documentation of a plan and schedule of implementation of additional trash load reduction control actions that will attain the July 1, 2017 deadline.

- ii. **Trash Generation Area Management** – Permittees shall demonstrate attainment of the C.10.a.i trash discharges percentage-reduction requirements by management of mapped trash generation areas within their jurisdictions delineated on Trash Generation Area Maps included with their Long Term Trash Reduction Plans, submitted in February 2014, in accordance with the requirements and accounting set forth in this provision. The February 2014 maps provide the 2009 trash levels and delineate trash generation areas within Permittees' jurisdictions into the following trash generation rate categories

Low = less than 5 gal/acre/yr;
Moderate = 5-10 gal/acre/yr;
High = 10-50 gal/acre/yr; and
Very High = greater than 50 gal/acre/yr.

Permittees also designated trash management areas on their February 2014 maps encompassing one or more trash generation areas, within which they will implement trash control actions. Permittees shall have an opportunity to correct and/or revise, based on improved information, the 2009 trash levels and trash generation areas in their February 2014 maps by submitting the correction and/or revision no later than the 2016 Annual Report deadline.

- a. Permittees shall implement trash prevention and control actions, including full trash capture systems or other trash management actions, or combinations of actions, with trash discharge control equivalent to or better than full trash capture systems, to reduce trash generation to a Low trash generation rate or better. Actions equivalent to full trash capture means actions that send no more trash down the storm drain system than a full trash capture device would allow, which is essentially no trash discharge except in very large storm flows. The C.10.a.i percent reductions shall be demonstrated by percent of 2009 Very High, High, and Moderate trash generation areas reduced to lower trash generation categories or Low trash generation by the C.10.a.i mandatory deadlines.
- b. Permittees shall ensure that lands that they do not own or operate, but that are plumbed directly to their storm drain systems in Very High, High, and Moderate trash generation areas are equipped with full trash capture systems or are managed with trash discharge control actions equivalent to or better than full trash capture systems. The efficacy of the latter shall be assessed with visual assessments in accordance with C.10.b.ii. If there is a full trash capture device downstream of these lands, no other trash control is required. Permittees shall map the location, or otherwise record the location, of all such lands greater than 10,000 ft² that are plumbed directly to their storm drain systems by July 1, 2018, including the trash control status of these areas. This information shall be retained by the Permittees for inspection upon request.
- iii. **Mandatory Minimum Full Trash Capture Systems** - Permittees shall install and maintain a mandatory minimum number of full trash capture devices, to treat runoff from an area equivalent to 30 percent of retail/wholesale land area, as documented by the Association of Bay Area Governments, which drains to the storm drain system within their jurisdictions. A city Permittee with a population less than 12,000 and retail/wholesale land less than 40 acres, or a population less than 2,000, is exempt from this full trash capture requirement. Table 2 in Attachment E contains the minimum amount of drainage areas that must be treated with full trash capture devices by each city or county Permittee, and the minimum number of trash capture devices required to be installed and maintained by flood management agency Permittees.

A full capture system is any single device or series of devices that traps all particles retained by a 5 mm mesh screen and has a design treatment capacity of not less than the peak flow rate resulting from a one-year, one-hour, storm in the sub-drainage area or designed to carry at least the same flow as the storm drain connected to the inlet. The device(s) must also have a trash reservoir large enough to contain a reasonable amount of trash safely without overflowing trash into the overflow outlet between maintenance events. Types of systems certified by the State Water Resources Control Board are deemed full capture systems. A stormwater treatment facility implemented in accordance with Provision C.3 is also deemed a full capture system if the facility, including its maintenance prevents the discharge of trash to the downstream MS4 and receiving waters

and discharge points from the facility, including overflows, are appropriately screened or otherwise configured to meet the full trash capture screening specification for storm flows up to the full trash capture one year, one hour storm hydraulic specification (C.10.a.iii.).

C.10.b. Demonstration of Trash Reduction Outcomes

- i. Full Trash Capture Systems** – Permittees shall maintain, and provide for inspection and review upon request, documentation of the design, operation, and maintenance of each of their full trash capture systems, including the mapped location and drainage area served by each system.
 - a. Maintenance** – The maintenance of each full capture device shall be adequate to prevent plugging, including plugging of the 5 mm screen leading to trash overflow and bypass, flooding, or a full condition of the device’s trash reservoir causing bypassing of trash. All full trash capture devices shall be inspected and maintained at least once per year. All such devices in high or very high trash generation areas shall be inspected at least two times per year, with the inspections spaced at least three months or more apart. If this frequency of inspection is found excessive after two inspections, the inspection frequency can be reduced to once per year.
 - b.** If any such device is found to have a plugged or blinded screen or is greater than 50 percent full of trash during a maintenance event, the maintenance frequency shall be increased so that the device is neither plugged nor more than half full of trash at the next maintenance event.
 - c. Maintenance Records** – Permittees shall retain device specific maintenance records, including, at a minimum: the date(s) of maintenance, the capacity condition of the device at the time of maintenance (full and overflowing or with storage capacity remaining), any special problems such as flooding, screen blinding or plugging from leaves, plastic bags, or other debris causing overflow, damage reducing function, or other negative conditions. A summary of this information shall be reported in each Annual Report which may be limited to the number of full capture devices maintained that exhibited a plugged, full or overflowing condition upon maintenance.
 - d. Certification** – Permittees shall certify annually that each of their full trash capture systems is operated and maintained to meet full trash capture system requirements. Drainage areas served by an adequately maintained full trash capture system will be considered equivalent to or better than a Low trash generation area.
- ii. Other Trash Management Actions** – Permittees shall maintain, and provide for inspection and review upon request, documentation of non-full trash capture system trash control actions that verifies implementation of each action. Permittees shall also conduct assessment of the action that verifies effectiveness of the action or combination of actions and maintain, and provide for inspection and review upon request, documentation of assessments.

- a. **Implementation Documentation** – Permittees shall maintain documentation of trash control actions that describes each action or combination of actions, the level of implementation, the timing and frequency of implementation, standard operating procedures if applicable, location(s) of implementation actions including mapped location(s) and drainage area(s) affected or description of areal extent, tracking and enforcement procedures if applicable, and other information relevant to effective implementation of the action or combination of actions.
- b. **Visual Assessment of Outcomes of Other Trash Management Actions** – Permittees shall conduct visual on-land assessment, including photo documentation, or other acceptable assessment method (see C.10.b.ii.b.(iv.)), of each trash generation area within which it is implementing other trash management actions or combination of actions other than full trash capture, to determine or verify the effectiveness of the action or combination of actions. Permittees may assess and account for one or more trash generation areas in a single trash management area within which a control action or combination of control actions is implemented. The visual on-land assessment method used shall meet or exceed the following criteria:
 - (i) Conduct observations within a trash management area of the sidewalk, curb and gutter, or locations associated with trash generation sources.
 - (ii) Conduct observations at randomly selected locations covering at least ten percent of a trash management area's street miles; or conduct observations at strategic locations with justification they are representative of trash generation in the management area and they will represent the effectiveness of the control action(s) implemented or planned in the management area.
 - (iii) Conduct observations at a frequency consistent with known or estimated trash generation rate(s) within a trash management area and the time frequency of implementation of the control action(s) implemented or planned in the management area. Conduct observations for effectiveness approximately at the halfway point of the interval between instances of recurring trash control actions such as street sweeping and on-land cleanup.
 - (iv) Permittees may put forth substantive and credible evidence that certain management actions or sets of management actions when performed to a specified performance standard yield a certain trash reduction outcome reliably. Such a proposal shall be made to the Executive Officer as a submittal separate from any other submittals or reports. If this evidence is accepted by the Executive Officer, the Permittees may claim a similar trash reduction outcome by demonstrating that they have performed these trash reduction actions within certain trash management areas to the same performance standard accepted by the Executive Officer.

- iii. **Percentage Discharge Reduction** – Percentage discharge reduction from 2009 from Very High generation areas reduced to High, Moderate, and Low, High generation areas reduced to Moderate and Low, and Moderate trash generation areas reduced to Low trash generation category to meet the required total percent reduction (%Reduction) shall be calculated based on the following formula:

$$\% \text{ Reduction} = 100 \left[\frac{(12A_{VH(2009)} + 4A_{H(2009)} + A_{M(2009)}) - (12A_{VH} + 4A_H + A_M)}{(12A_{VH2009} + 4A_{H2009} + A_{M2009})} \right]$$

where:

- $A_{VH(2009)}$ = total amount of the 2009 very high trash generation category jurisdictional area
 $A_{H(2009)}$ = total amount of the 2009 high trash generation category jurisdictional area
 $A_{M(2009)}$ = total amount of the 2009 moderate trash generation category jurisdictional area
 A_{VH} = total amount of very high trash generation category jurisdictional area in the reporting year
 A_H = total amount of high trash generation category jurisdictional area in the reporting year
 A_M = total amount of moderate trash generation category jurisdictional area in the reporting year
12 = Very High to Moderate weighing ratio
4 = High to Moderate weighing ratio
100 = fraction to percentage conversion factor

- iv. **Source Control** – Permittee jurisdiction-wide actions to reduce trash at the source, particularly persistent trash items, may be valued toward trash load reduction compliance by up to ten percent load reduction total for all such actions. To claim a load percentage reduction value, Permittees must provide substantive and credible evidence that these actions reduce trash by the claimed value. A Permittee may reference studies in other jurisdictions if it provides evidence that the implementation of source control in its jurisdiction is similarly implemented as the source control assessed in the reference studies.
- v. **Receiving Water Monitoring** – Permittees shall conduct receiving water monitoring and develop receiving water monitoring tools and protocols and a monitoring program designed, to the extent possible, to answer the following questions:
- Have a Permittee's trash control actions effectively prevented trash within a Permittee's jurisdiction from discharging into receiving water(s)?
 - Is trash present in receiving water(s), including transport from one receiving water to another, e.g., from a creek to a San Francisco Bay segment, at levels that may cause adverse water quality impacts?
 - Are trash discharges from a Permittee's jurisdiction causing or contributing to adverse trash impacts in receiving water(s)?
 - Are there sources outside of a Permittee's jurisdiction that are causing or contributing to adverse trash impacts in receiving water(s)?

The monitoring tools and protocols shall include direct measurements and/or observations of trash in receiving water(s), or in scenarios where direct measurements or observations are not feasible, surrogates for trash in receiving waters, such as measurement or observations of trash on stream banks or shorelines.

- a. **Development and Testing Plan** – Permittees shall submit a plan acceptable to the Executive Officer by July 1, 2017, to develop and test a proposed receiving water monitoring program that includes the following:
 - (i) Description of the tools and protocols;
 - (ii) Description of discharge and receiving water scenarios, which will be considered, that accounts for the various receiving waters and watershed, community, and drainage characteristics within Permittees' jurisdictions that affect the discharge of trash and its fate and effect in receiving water(s);
 - (iii) Description of factors, in addition to those in C.10.b.v.a.(ii), that will be considered and evaluated to determine scenarios and spatial and temporal representativeness;
 - (iv) Identification of sites, representative of all the Permittees and discharge and receiving water scenarios, that will be monitored during this permit term;
 - (v) Development of a system to manage and access monitoring results;
 - (vi) Opportunity for input and participation by interested parties;
 - (vii) Scientific peer review of the tools and protocols and testing results; and
 - (viii) Schedule for development and testing; with monitoring at representative sites starting no later than October 2017.

If the Permittees conduct this work through an independent third party, approved by the Executive Officer, the Plan may be submitted by July 2018, with monitoring to begin no later than October 2018.

- b. **Report and Proposed Monitoring Program** – Permittees shall report progress in the 2018 Annual Report, and submit a preliminary report by July 1, 2019 and a final report by July 1, 2020 on the proposed trash receiving water monitoring program. The progress report is not required if the Permittees conduct this work through an independent third party, approved by the Executive Officer, that provides input and participation by interested parties and scientific peer review of the tools and protocols and testing results and proposed receiving monitoring program.

C.10.c. Trash Hot Spot Selection and Cleanup

Trash Hot Spots in receiving waters shall be cleaned annually to achieve the multiple benefits of abatement of impacts and to learn more about the sources and transport routes of trash loading.

- i. **Trash Hot Spot Cleanup and Definition** – The Permittees shall clean selected Trash Hot Spots to a level of “no visual impact” at least one time per year for the

term of the permit. Trash Hot Spots shall be sections of creek or shoreline significantly impacted by trash of at least 100 yards of creek length or 200 yards of shoreline length.

- ii. **Trash Hot Spot Selection** – Permittees shall maintain the same number of trash hot spots identified in the previous permit term, which are included in Attachment E. Permittees may select new trash hot spot locations if past locations are no longer trash hotspots or if other locations may better align with trash management areas.
- iii. **Trash Hot Spot Assessments** – The Permittees shall quantify the volume of material removed from each Trash Hot Spot cleanup and attempt to identify sources to the extent readily feasible. Documentation of the cleanup activity to be retained by the Permittee shall include the trash condition before and after cleanup of the entire hot spot using photo documentation with a minimum of one photo per 100 feet of hot spot length and the total volume of trash and litter removed from the hot spot. Permittees shall report the volume removed for the most recent five years of hot spot cleanup in each Annual Report, or if a new trash hot spot location is selected, Permittees shall report the volume removed for the years of cleanup of that hotspot.

C.10.d. Trash Load Reduction Plans

Each Permittee shall maintain, and provide for inspection and review upon request, a Trash Load Reduction Plan, including an implementation schedule to meet the C.10.a Trash Load Reduction requirements. A summary of any new revisions to the Plan shall be included in the Annual Report. The Plan shall describe trash load reduction control actions being implemented or planned and the trash generation areas or trash management areas where the actions are or will be implemented, including jurisdiction-wide actions, such as source control ordinances

The Plans may include actions to control sources outside of the Permittee's jurisdiction that are causing or contributing to adverse trash impacts in the receiving water(s). Permittees who choose to implement such control actions may account for them towards meeting the C.10.a Trash Load Reduction requirements as long as they can demonstrate the controls will be sustained and they quantify the sustained load reduction benefit relative to control actions in the trash generation areas or trash management areas in their jurisdiction that drained to the affected receiving water.

C.10.e. Optional Trash Load Reduction Offset Opportunities

- i. **Additional Creek and Shoreline Cleanup** – A Permittee may offset part of its provision C.10.a trash load percent reduction requirement by conducting additional cleanup of creek and shoreline areas beyond trash hot spot cleanups required by C.10.c if the additional cleanup efforts are conducted at a frequency of at least twice per year and sufficient to demonstrate sustained improvement of the creek or shoreline area. The maximum offset that may be claimed is ten percent.

A Permittee may claim a load reduction offset of one percent for each total of trash volume removed from additional cleanups that is three and a third percent

for the 2016 performance guideline and 2017 mandatory trash load reduction deadline, and ten percent for the 2019 mandatory trash load reduction deadline, of the Permittee's 2009 trash load volume estimates, based on its trash generation maps and average categorical trash generation rates (see C.10.a.ii), in accordance with the following formula:

$$1\% \text{ Reduction Offset (Volume)} = (12 A_{VH(2009)} + 4 A_{H(2009)} + A_{M(2009)}) \text{ OF}$$

where:

- $A_{VH(2009)}$ = total amount of 2009 very high trash generation category jurisdictional area
- $A_{H(2009)}$ = total amount of 2009 high trash generation category jurisdictional area
- $A_{M(2009)}$ = total amount of 2009 moderate trash generation category jurisdictional area
- 12 = Very High to Moderate weighing ratio
- 4 = High to Moderate weighing ratio
- OF = offset factor equal to (7.5×0.033) for the 2016 performance guideline and 2017 mandatory trash load reduction deadline, where 7.5 is the conversion from acres to gallons based on trash generation rates and 0.033 is the three to one offset ratio, or (7.5×0.1) for the 2019 mandatory trash load reduction deadline, where 7.5 is the conversion from acres to gallons based on trash generation rates and 0.1 is the ten to one offset ratio.

ii. **Direct Trash Discharge Controls** – A Permittee may offset an additional part of its provision C.10.a trash load percent reduction requirement by implementing a comprehensive plan approved by the Executive Officer for control of direct discharges of trash to receiving waters from non-storm drain system sources. The maximum offset that may be claimed is fifteen percent using the C.10.e.i formula. The plan shall be submitted not later than February 1 of the first year in which the offset will be reported in the following Annual Report and shall include the following:

- a. description of sources of the directly discharged trash;
- b. description of control actions that will be implemented during the permit term to prevent or reduce direct discharge trash loads in a systematic and comprehensive manner;
- c. map of the affected receiving water area and associated watershed; and
- d. description of how effectiveness of controls will be assessed, including documentation of controls, quantification of trash volume controlled, and assessment of resulting improvements to receiving water conditions.

C.10.f. Reporting

Each Permittee shall provide the following in each Annual Report:

- i.** A summary of trash control actions within each trash management area, including the types of actions, levels of implementation, areal extent of implementation, and whether the actions are ongoing or new, including initiation date.
- ii.** Upon request by the Executive Officer, an updated trash generation area map or maps, which include trash management areas, including the locations and associated drainage areas and of full trash capture systems and other trash control actions, and the location of Trash Hot Spots, with highlight or other indication of any revisions or changes from the previous year map(s). These maps can be used to illustrate progress toward achieving the trash reduction requirements in C.10.a.i.
- iii.** Should a Permittee correct and/or revise its 2009 trash generation map submitted in February 2014, the corrected or revised 2009 trash generation map shall be submitted in the 2016 Annual Report, if the Permittee has not already submitted the corrected or revised map. Certification that each of its full trash capture systems is operated and maintained to meet full trash capture system requirements; a description of any systems that did not meet full trash capture system requirements (e.g., due to plugging or overflowing); and any corrective actions taken.
- iv.** An accounting of its non-full trash capture system trash control actions assessments by providing a summary description of assessments in each of its trash management areas, including the number and dates of observations.
- v.** An accounting of progress toward or attainment of C.10.a.i trash discharge reduction performance guidelines and mandatory deadlines using the C.10.a.ii trash generation area mapping methodology and formula.

 - a.** If a Permittee cannot demonstrate attainment of the 2016 performance guideline, it shall submit a detailed plan and schedule of implementation of additional trash load reduction control actions that will attain the 2017 mandatory deadline.
 - b.** If a Permittee cannot demonstrate attainment of the 2017 or 2019 mandatory trash load reduction deadline, it shall submit a report of non-compliance with the associated Annual Report, or in advance of the Annual Report, that describes actions to comply with the mandatory reduction deadline in a timely manner. The report shall include a plan and schedule for implementation of full trash capture systems sufficient to attain the required reduction. A Permittee may submit a plan and schedule for implementation of other trash management actions to attain the required reduction in an area where implementation of a full trash capture system is not feasible. In such cases, the report shall include identification of the area and documentation of the basis of the Permittee's determination that implementation of a full trash capture system is not feasible.
- vi.** In the 2018 Annual Report, progress on development and testing of the receiving water monitoring program.

- vii.** The volume removed for the most recent five years of hot spot cleanup for each of its trash hot spots, or for the years of cleanup if a new trash hot spot location has been selected.
- viii.** For Permittees claiming a C.10.e.i offset, based on additional cleanup of creek and shoreline areas, a summary description of the additional cleanup actions.
- ix.** For Permittees claiming a C.10.e.ii offset, based on non-storm drain system trash controls, a summary description of control actions receiving water assessment results, quantification of trash volume controlled, and assessment of resulting improvements in receiving water condition, the claimed offset and documentation of information used in the C.10.e.i formula.